

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 HA-05 IO-13 AID-05 CEA-01 CIAE-00  
COME-00 EB-08 FRB-03 INR-10 NSAE-00 SP-02 STR-07  
TRSE-00 LAB-04 SIL-01 OMB-01 DODE-00 PM-05 H-01  
L-03 NSC-05 PA-01 SS-15 ICA-11 /114 W  
-----123792 061749Z /46

R 061528Z SEP 78  
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TO SECSTATE WASHDC 8602  
INFO AMEMBASSY BONN  
AMEMBASSY COPENHAGEN  
AMEMBASSY DUBLIN  
AMEMBASSY LONDON  
AMEMBASSY LUXEMBOURG  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
AMEMBASSY ANKARA  
AMEMBASSY ATHENS  
AMEMBASSY LISBON  
AMEMBASSY MADRID

C O N F I D E N T I A L BRUSSELS 16938

USEEC

E.O. 11652: GDS  
TAGS: EEC, PGOV, ELAB, SP, GR, PO, TU, GW  
SUBJECT: FRG'S CONCERNS OVER FREEDOM OF MOVEMENT ISSUE  
IN EC ENLARGEMENT NEGOTIATIONS

REF: EC A-223

1. IN REPAIR WE REPORTED THAT BECAUSE OF THE HIGH  
"EMIGRATION POTENTIAL" FROM GREECE, PORTUGAL, AND SPAIN,  
THE EC COMMISSION IS PROPOSING THAT AFTER ENTRY INTO EC,  
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THOSE THREE COUNTRIES WAIT AT LEAST FIVE YEARS BEFORE  
BENEFITTING FROM THE TREATY OF ROME'S FREEDOM OF MOVEMENT  
PROVISIONS. ALTHOUGH THE COMMISSION'S PUBLIC DOCUMENT  
ON ENLARGEMENT DOES NOT MENTION THE SPECIFICS, WE  
UNDERSTAND THAT THE COMMISSION HAS BEEN SERIOUSLY  
DISCUSSING WITH MEMBER STATES A THREE-STAGE TRANSITION  
PERIOD FOR FREEDOM OF MOVEMENT: A) A FIVE-YEAR FREEZE

ON IMMIGRATION FOLLOWING ACCESSION, B) LIMITED IMMIGRATION IN THE FOLLOWING FIVE YEARS FOR THOSE HAVING A CONCRETE JOB OFFER CERTIFIED BY THE NATIONAL EMPLOYMENT SERVICE OF THE RECEIVING COUNTRY, AND C) COMPLETE FREEDOM OF MOVEMENT AFTER 10 YEARS.

2. IN A CONVERSATION WITH A MISSION OFFICER, A MEMBER OF THE FRG REPRESENTATION TO EC RAISED SUBJECT OF GERMAN CONCERNS OVER POTENTIAL IMPACT OF EC ENLARGEMENT ON UNEMPLOYMENT IN THE NINE EC COUNTRIES. HE TOLD US THAT THE GERMAN CABINET HAS RECENTLY APPROVED A POSITION ON FREEDOM OF MOVEMENT WITH MORE RESTRICTIONS THAN PROPOSED BY THE COMMISSION, AND THAT THE FRG IS PROMOTING THAT TOUGHER POSITION AMONG OTHER EC-9 GOVERNMENTS.

3. LIKE THE COMMISSION, THE FRG PROPOSAL WOULD GRANT FREEDOM OF MOVEMENT TO THOSE SPANIARDS, PORTUGUESE, AND GREEKS -- EVEN IF UNEMPLOYED -- WHO ARE ALREADY IN THE COMMUNITY WHEN THEIR COUNTRIES JOIN THE EC. HOWEVER, ACCORDING TO OUR SOURCE, THE FRG PROPOSES A COMPLETE FREEZE ON FURTHER IMMIGRATION FOR "12 YEARS OR LONGER" FOLLOWING ACCESSION.

4. THE GERMANS FEEL THAT THE NINE EC COUNTRIES MIGHT BE ABLE TO BEAR THE IMPACT OF FREEDOM OF MOVEMENT FOR GREECE, PORTUGAL, AND SPAIN IF ONLY THOSE COUNTRIES WERE  
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INVOLVED. BUT THE ACCESSION AGREEMENTS WITH THOSE THREE, OUR SOURCE POINTED OUT, WOULD SET A CLEAR PRECEDENT FOR TURKEY, AN "ASSOCIATE" OF THE COMMUNITY, WITH WHOM THE EC HAS AN AGREEMENT PROMISING, IN PRINCIPLE, FREEDOM OF MOVEMENT FOR TURKISH WORKERS BY 1986. THE ROOT OF THE GERMAN CONCERN IS TURKEY, WHICH FACES WHAT OUR SOURCE CALLED A "STAGGERING" UNEMPLOYMENT PROBLEM OVER THE NEXT DECADE OR SO (HE CITED A FIGURE OF AN ADDITIONAL MILLION UNEMPLOYED TURKS EACH YEAR).

5. THE FRG POSITION HAS WIDESPREAD SUPPORT AMONG LABOR MINISTERS IN THE EC, WE WERE TOLD, AND SO THE GERMANS PLAN TO HOLD AN INFORMAL MEETING OF THE EC LABOR MINISTERS IN FRANKFURT THIS AUTUMN TO DISCUSS A STRATEGY TO PERSUADE EC MEMBER GOVERNMENTS TO TAKE A TOUGH LINE ON FREEDOM OF MOVEMENT. OUR SOURCE EMPHASIZED THAT IN THIS INITIATIVE THE FRG IS NOT ACTING IN ITS EC PRESIDENCY ROLE, BUT RATHER AS AN EC MEMBER INFORMALLY SHARING ITS CONCERN WITH OTHER MEMBER STATES. MCCARTHY

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NEGOTIATIONS, REGIONAL ORGANIZATIONS, IMMIGRANTS  
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**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
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**Document Number:** 1978BRUSSE16938  
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**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014